



#### TO COUNCILLOR:

Mrs R H Adams  
N Alam  
L A Bentley  
G A Boulter  
J W Boyce  
Mrs L M Broadley  
F S Broadley  
D M Carter  
M H Charlesworth

M L Darr  
R F Eaton  
Mrs L Eaton JP (Mayor)  
D A Gamble  
F S Ghattoraya  
Mrs S Z Haq  
Miss P V Joshi  
J Kaufman  
Mrs L Kaufman (Deputy Mayor)

Miss A Kaur  
C D Kozlowski  
Mrs H E Loydall  
K J Loydall JP  
D W Loydall  
Mrs S B Morris  
R E R Morris  
Dr I K Ridley

Dear Sir or Madam

I hereby **SUMMON** you to attend a meeting of the **FULL COUNCIL** to be held at the **COUNCIL CHAMBER - COUNCIL OFFICES, STATION ROAD, WIGSTON** on **TUESDAY, 30 JULY 2019** at **7.00 PM** for the transaction of the business set out in the Agenda below.

Yours faithfully

Council Offices  
Wigston  
**22 July 2019**

**Mrs Anne E Court**  
Chief Executive

#### ITEM NO.

#### AGENDA

#### PAGE NO'S

#### 1. **Calling to Order of the Meeting**

The meeting of the Council will be called to order to receive Her Worship The Mayor and Deputy Mayor.

#### 2. **Apologies for Absence**

To receive apologies for absence from Members to determine the quorum of the meeting in accordance with Rule 7 of Part 4 of the Constitution.

#### 3. **Declarations of Interest**

Members are reminded that any declaration of interest should be made having regard to the Members' Code of Conduct. In particular, Members must make clear the nature of the interest and whether it is 'pecuniary' or 'non-pecuniary'.

#### 4. **Minutes of the Previous Meeting(s)**

To read, confirm and sign the minutes of the previous meeting(s) in accordance



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Oadby\_Wigston

with Rule 19 of Part 4 of the Constitution.

- |   |                |
|---|----------------|
| <b>a. Tuesday, 16 April 2019</b>                        | <b>1 - 5</b>   |
| <b>b. Tuesday, 14 May 2019 (Annual General Meeting)</b> | <b>6 - 9</b>   |
| <b>c. Tuesday, 04 June 2019 (Extraordinary)</b>         | <b>10 - 12</b> |
- 5. Action List(s) Arising from the Previous Meeting(s)**  
There was no Action List(s) arising from the previous meeting(s).
- 6. Motions on Notice**  
To consider any Motions on Notice in accordance with Rule 14 of Part 4 of the Constitution.
- 7. Petitions, Deputations and Questions**  
To receive any Petitions, Deputations and, or, to answer any Questions by Members or the Public in accordance with Rule(s) 11, 12, 13 and 10 of Part 4 of the Constitution and the Petitions Procedure Rules respectively.
- 8. Mayor's Announcements**  
To receive any announcements from the Mayor in accordance with Rule 2 of Part 4 of the Constitution.
- |   |           |
|---|-----------|
| <b>a. List of Official Mayoral / Deputy Mayoral Engagements (July 2019)</b> | <b>13</b> |
|---|-----------|
- 9. Leader's Statement**  
To receive any statement from the Leader of the Council in accordance with Article 2.9.2(ii) of Part 2 of the Constitution.
- |  |                |
|--|----------------|
| <b>10. Review of Newly-Established Council Bodies' Terms of Reference and Allocation of Additional Seats (July 2019)</b> | <b>14 - 23</b> |
|--|----------------|
- Report of the Head of Law & Democracy / Monitoring Officer
- |   |                |
|---|----------------|
| <b>11. Midlands Connect The Trans-Midlands Trade Corridor – Proposal for an Economic Development Strategy</b> | <b>24 - 39</b> |
|---|----------------|
- Report of the Head of Built Environment

**For more information, please contact:**

**Democratic Services**

Oadby and Wigston Borough Council  
Council Offices  
Station Road, Wigston  
Leicestershire  
LE18 2DR

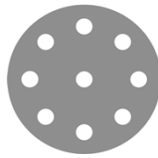
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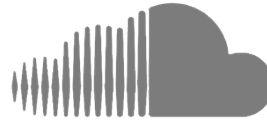
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## **MINUTES OF THE MEETING OF THE FULL COUNCIL HELD AT THE COUNCIL OFFICES, STATION ROAD, WIGSTON ON TUESDAY, 16 APRIL 2019 COMMENCING AT 7.00 PM**

### **PRESENT**

D M Carter	Mayor
Mrs L M Broadley	Deputy Mayor, Deputising

### **COUNCILLORS**

L A Bentley	
G A Boulter	
J W Boyce	Leader of the Council
F S Broadley	
M H Charlesworth	Deputy Leader of the Council
M L Darr	
B Dave	Leader of the Opposition
Mrs S Z Haq	
J Kaufman	
Mrs L Kaufman	
Mrs H E Loydall	
K J Loydall JP	
Mrs S B Morris	
R E R Morris	

### **OFFICERS IN ATTENDANCE**

S J Ball	Senior Democratic Services Officer / Legal Officer
J Carr	Planning Policy Team Leader
Mrs A E Court	Chief Executive / Head of Paid Service
D M Gill	Head of Law & Governance / Monitoring Officer
S Hinds	Director of Finance & Transformation / Section 151 Officer
C Raymakers	Head of Finance, Revenues & Benefits
A Thorpe	Head of Planning, Development & Regeneration
S Tucker	Democratic & Electoral Services Manager / Deputy Monitoring Officer

### **80. CALLING TO ORDER OF THE MEETING**

The meeting of the Council was called to order to receive His Worship The Mayor.

The meeting was led in prayer by the Reverend to the Mayor.

### **81. APOLOGIES FOR ABSENCE**

An apology for absence was received from Councillors E R Barr, Miss A R Bond, Mrs K M Chalk, Miss M V Chamberlain, R F Eaton, Mrs L Eaton JP, D A Gamble, Dr T K Khong and R H Thakor.

By affirmation of the meeting, it was

### **UNANIMOUSLY RESOLVED THAT:**

**Councillor Mrs L M Broadley deputise for the Deputy Mayor for the duration of the meeting only.**

**82. DECLARATIONS OF INTEREST**

Councillor K J Loydall JP declared a non-pecuniary interest with regard to item 11 of the agenda, insofar as he was an acquaintance of Independent Remuneration Panel Members Laurie Faulkner and John Whiting, having sat together in the Magistrates Court.

**83. MINUTES OF THE PREVIOUS MEETING**

By affirmation of the meeting, it was

**UNANIMOUSLY RESOLVED THAT:**

**The minutes of the previous meeting of the Council held on Thursday, 21 February 2019 be taken as read, confirmed and signed.**

**84. ACTION LIST ARISING FROM THE PREVIOUS MEETING**

By affirmation of the meeting, it was

**UNANIMOUSLY RESOLVED THAT:**

**The Action List arising from the previous meeting of the Council held on Thursday, 21 February 2019 be read, confirmed and noted.**

**85. MOTIONS ON NOTICE**

None.

**86. PETITIONS, DEPUTATIONS AND QUESTIONS**

None.

**87. MAYOR'S ANNOUNCEMENTS**

**87a. LIST OF OFFICIAL MAYORAL / DEPUTY MAYORAL ENGAGEMENTS**

By affirmation of the meeting, it was:

**UNANIMOUSLY RESOLVED THAT:**

**The list of Official Engagements attended by The Mayor and/or Deputy Mayor be noted.**

**88. APPROVAL AND ADOPTION OF REVISED COUNCIL CONSTITUTION (APRIL 2019)**

The Council gave consideration to the report as set out on pages 16-339 of the agenda, which asked it to approve and adopt the revised Constitution of the Borough of Oadby & Wigston, with effect from the start of the 2019/20 municipal year marked by the Annual General Meeting (AGM) on Tuesday, 14 May 2019.

It was moved by the Leader of the Council, seconded by the Deputy Leader of the Council and

**UNANIMOUSLY RESOLVED THAT:**

- (i) **The Revised Constitution of the Borough of Oadby & Wigston be approved and adopted by Council with effect from 14 May 2019;**
- (ii) **That the Constitutional provisions set out at paragraph 3 and appendices 2 to 6 of the report be approved for inclusion within the revised Constitution;**
- (iii) **That provision b(ii) at Appendix 7 and provision b at Appendix 8 be approved for inclusion within the revised Constitution;**
- (iv) **Delegated authority be given to the Head of Law & Governance/Monitoring Officer to amend the revised Constitution to reflect changes arising from the Corporate Plan (2019-24) and the Council's new Management and Departmental Structure.**

**89. SCHEME OF MEMBERS' ALLOWANCES (2019/20)**

The Council gave consideration to the report as set out on pages 340-355 of the agenda, which asked it to consider, approve and adopt a Members' Allowance Scheme for 2019/20 under the Local Authorities' (Members' Allowances) (England) Regulations 2003 based on the recommendations of the Independent Remuneration Panel with effect from 10 May 2019.

It was moved by the Leader of the Council, seconded by the Deputy Leader of the Council and

**UNANIMOUSLY RESOLVED THAT:**

- (i) **The contents of the report as prepared by the Independent Remuneration Panel be noted; and**
- (ii) **The Scheme of Members' Allowances for 2019/20 as recommended by the Independent Remuneration Panel be considered, approved and adopted with effect from 10 May 2019.**

**90. TREASURY MANAGEMENT POLICY AND STRATEGIES (2019/20)**

The Council gave consideration to the report as set out on pages 356-404 of the agenda, which asked it to approve the Treasury Management Policy and Strategies for 2019/20.

It was moved by Mrs S B Morris, seconded by the Leader of the Council and

**UNANIMOUSLY RESOLVED THAT:**

- (i) **The Treasury Management Policy be approved;**
- (ii) **The Prudential Indicators for 2019/20 be approved;**
- (iii) **The Treasury Strategy and Plan 2019/20 be approved;**
- (iv) **The Investment Strategy 2019/20 to 2021/22 be approved; and**
- (v) **The Capital Strategy 2019/20 be approved.**

**91. APPROVAL AND ADOPTION OF NEW LOCAL PLAN (APRIL 2019)**

The Council gave consideration to the report as set out on pages 405-577 of the agenda, which asked it to approve and adopt the Borough of Oadby and Wigston Local Plan and its accompanying Adopted Policies Map.

It was moved by the Leader of the Council, seconded by Mrs H E Loydall and

**RESOLVED THAT:**

**The Borough of Oadby and Wigston Local Plan and its accompanying Adopted Policies Map be approved and adopted.**

<b>Votes For</b>	<b>15</b>
<b>Votes Against</b>	<b>0</b>
<b>Abstentions</b>	<b>1</b>

**92. APPROVAL AND ADOPTION OF SUPPLEMENTARY PLANNING DOCUMENTS (SPD) AND STATEMENT OF COMMUNITY INVOLVEMENT (SCI) (APRIL 2019)**

The Council gave consideration to the report as set out on pages 578-789 of the agenda, which asked it to approve and adopt the final Supplementary Planning Documents and Statement of Community Involvement following the conclusion of public consultations.

It was moved by the Leader of the Council, seconded by J Kaufman and

**UNANIMOUSLY RESOLVED THAT:**

- (i) The changes made to the three Supplementary Planning Documents (set out at Appendices 5-8 of the report) as a result of the public consultation be approved and adopted;**
- (ii) The Statement of Community Involvement be approved and adopted;**
- (iii) The Developer Contributions Supplementary Planning Document be approved and adopted;**
- (iv) The Conservation Areas Supplementary Planning Document be approved and adopted; and**
- (v) The Residential Development Supplementary Planning Document be approved and adopted.**

**93. HOUSING TENANCY AGREEMENT (APRIL 2019)**

The Council gave consideration to the report as set out on pages 790-830, which asked it to approve the deployment of a new Housing Tenancy Agreement in accordance with the Housing Act 1985.

It was moved by G A Boulter, seconded by the Deputy Leader of the Council and

**UNANIMOUSLY RESOLVED THAT:**

**The proposed Housing Tenancy Agreement (as set out at Appendix 1 of the report) be approved.**

**94. MEMBER CONDUCT UPDATE (APRIL 2019)**

The Council gave consideration to the report as set out on pages 831-835 of the agenda, which asked it to note the outcome of a Determination Sub-Committee held on Wednesday 20 February 2019, which adjudicated that Councillor Ravendra H Thakor had breached the Code of Conduct and imposed a number of sanctions to appropriately address the breach.

It was moved by the Leader of the Council, seconded by G A Boulter and

**UNANIMOUSLY RESOLVED THAT:**

**The contents of the report and Appendix be noted.**

**95. LEADER'S STATEMENT**

The Leader of the Council presented a Statement outlining his recent work and an overview of recent decisions taken since the previous meeting of the Council. Councillors who had taken the decision to stand down in May 2019 were thanked for their contributions during their four year term in office, and those seeking re-election were offered the Leader's good wishes.

**THE MEETING CLOSED AT 8.07 PM**



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**Mayor**

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**Tuesday, 30 July 2019**

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# Agenda Item 4b.

## **MINUTES OF THE ANNUAL GENERAL MEETING OF THE FULL COUNCIL HELD AT THE COUNCIL CHAMBER - COUNCIL OFFICES, STATION ROAD, WIGSTON ON TUESDAY, 14 MAY 2019 COMMENCING AT 7.00 PM**

### **PRESENT**

D M Carter	Mayor
Mrs L Eaton JP	Deputy Mayor

### **COUNCILLORS**

N Alam	
G A Boulter	
J W Boyce	Leader of the Council
Mrs L M Broadley	
F S Broadley	
M H Charlesworth	Deputy Leader of the Council
M L Darr	
R F Eaton	
D A Gamble	
F S Ghattoraya	Deputy Leader of the Opposition
Mrs S Z Haq	
Miss P V Joshi	Leader of the Opposition
J Kaufman	Deputy Mayor-Elect's Consort
Mrs L Kaufman	Deputy Mayor-Elect
Miss A Kaur	
C D Kozlowski	
Mrs H E Loydall	
K J Loydall JP	
D W Loydall	
Mrs S B Morris	
R E R Morris	
Dr I K Ridley	

### **OFFICERS IN ATTENDANCE**

S J Ball	Senior Democratic Services Officer / Legal Officer
Mrs A E Court	Chief Executive / Head of Paid Service
D M Gill	Head of Law & Democracy / Monitoring Officer
S Hinds	Deputy Chief Executive
S Tucker	Democratic & Electoral Services Manager / Deputy Monitoring Officer
Mrs L Wyatt	Secretary to the Mayor

### **OTHERS IN ATTENDANCE**

Mrs J H Carter	Mayoress
Mstr C Goodson	Young Citizen of the Year 2019/20
Miss A Paynton	Citizen of the Year 2019/20

### **1. CALLING TO ORDER OF THE MEETING**

The meeting of the Council was called to order to receive His Worship The Mayor and Deputy Mayor.

The meeting was led in prayer by the Reverend to the Mayor.

**2. APOLOGIES FOR ABSENCE**

An apology for absence was received from Councillors Mrs R H Adams and L A Bentley.

**3. DECLARATIONS OF INTEREST**

None.

**4. MAYOR'S ANNOUNCEMENTS**

None.

**5. PRESENTATIONS**

**5a. CITIZEN OF THE YEAR (2019/20)**

Councillor G A Boulter proposed that the civic recognition of Citizen of the Year for 2019/20 be conferred upon Miss Amy Paynton.

The Mayor presented Miss Paynton with a silver salver and a floral presentation as a token of gratitude.

**5b. YOUNG CITIZEN OF THE YEAR (2019/20)**

Councillor R E R Morris proposed that the civic recognition of Young Citizen of the Year for 2019/20 be conferred upon Master Corey Goodson.

The Mayor presented Mr Goodson with a silver salver, a certificate and a cheque as a token of gratitude.

**6. ADDRESS BY HIS WORSHIP COUNCILLOR DAVID M CARTER**

The Mayor thanked his fellow Councillors, the Council's Senior Management, the Deputy Mayor, the Mayor's Secretary and his family for all their support during the past year and reflected on a number of highlights during his term of office. A floral presentation was provided to the Mayor's Secretary as a token of appreciation.

**7. APPRECIATIONS**

The Leader of the Council, Councillor J W Boyce, led the appreciations for the outgoing Mayor's term of office.

**8. ELECTION OF THE MAYOR (2019/20)**

It was moved by Councillor Mrs L M Broadley, seconded by the Deputy Leader of the Council and

**UNANIMOUSLY RESOLVED THAT:**

Councillor Mrs Lynda Eaton JP be duly elected to the Office of Mayor for the ensuing municipal year 2019/20.

The newly-elected Mayor read aloud the Declaration of Acceptance of Office and duly signed the Register. Her Worship the Mayor and her Consort, Councillor Robert F Eaton, were invested with their respective Chains and Insignia of Office.

The Mayor addressed the meeting, thanking the outgoing Mayor for his excellent work, together with her Proposer and Secunder for their nominations. It was announced that Leicester Children's Holidays would be the Mayor's nominated charity for the municipal year.

The Mayor presented Councillor David M Carter with his Past Mayor's Medallion.

**9. ELECTION OF THE DEPUTY MAYOR (2019/20)**

It was moved by Councillor D A Gamble, seconded by Councillor Mrs S Z Haq and

**UNANIMOUSLY RESOLVED THAT:**

Councillor Mrs Lily Kaufman be duly elected to the Office of Deputy Mayor for the ensuing municipal year 2019/20.

The newly-elected Deputy Mayor read aloud the Declaration of Acceptance of Office and duly signed the Register. The Deputy Mayor and her Consort, Councillor Jeffrey Kaufman, were invested with their respective Chains and Insignia of Office.

The Deputy Mayor addressed the meeting, thanking her Proposer and Secunder for their nominations.

The outgoing Mayor's Consort and Deputy Mayor's Consort were presented with floral presentations by the Mayor's Consort.

**10. APPOINTMENT OF OFFICE HOLDERS, COUNCIL BODIES & MEMBERSHIPS (2019/20)**

The Council gave consideration to the report (as set out on pages 1 - 13 of the of the agenda reports pack) which asked it to approve the appointment of Office Holders and Committees, Boards, Panels, Forums and Working Groups of the Council, together with the Chairs, Vice-Chairs and Members to serve thereon for the ensuing municipal year 2019/20.

The Leader of the Council advised that the revised Council bodies structure set out at Appendix 4 of the report remained a working draft, and requested that delegated authority be given to the Head of Law & Democracy / Monitoring Officer to make any subsequent and necessary amendments.

It was moved by the Leader of the Council, seconded by the Deputy Leader of the Council and

**UNANIMOUSLY RESOLVED THAT:**

- (i) The current political balance of the Council and the proportionality arrangements as a result thereof in terms of eligible Member representation and allocation of seats on Council bodies by political group be noted;**
- (ii) The nominated appointments of Office Holders and Council bodies and the Chairs, Vice-Chairs and Members to serve thereon for the ensuing municipal year 2019/20 be approved;**
- (iii) The revised structure of Council bodies (as set out at Appendix 4 to the report) be noted; and**
- (iv) Delegated authority be given to the Head of Law & Democracy / Monitoring Officer to make any subsequent amendments to the structure**

**of Council bodies as appropriate.**

**11. SCHEDULE OF COUNCIL & ALLIED MEETINGS (2019/20)**

The Council gave consideration to the report (as set out on pages 13 – 31 of the agenda reports pack) which asked it to approve and adopt the Schedule of Council and Allied Meetings for the municipal year 2019/20.

The Leader of the Council requested that the first meeting of the Community Safety Partnership scheduled for Monday 10 June 2019 be moved to Monday 17 June 2019, and that delegated authority be given to the Head of Law & Democracy / Monitoring Officer to make any further amendments to the meeting schedule during the 2019/20 municipal year as appropriate.

It was moved by the Leader of the Council, seconded by the Deputy Leader of the Council and

**UNANIMOUSLY RESOLVED THAT:**

- (i) The Schedule of Council and Allied Meetings for the municipal year 2019/20 as set out in the Appendices be approved and adopted (as amended); and**
- (ii) Delegated authority be given to the Head of Law & Democracy / Monitoring Officer to make any further amendments to the Schedule during the 2019/20 municipal year as appropriate.**

**12. NEWLY-ELECTED MAYOR'S ANNOUNCEMENTS**

The Mayor invited all those in attendance to accompany her to a Reception following the Annual General Meeting to be held at Parklands Leisure Centre, Oadby.

**THE MEETING CLOSED AT 8.00 PM**



**Mayor**

**Tuesday, 30 July 2019**

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# Agenda Item 4c.

## **MINUTES OF THE EXTRAORDINARY MEETING OF THE FULL COUNCIL HELD AT THE COUNCIL CHAMBER - COUNCIL OFFICES, STATION ROAD, WIGSTON ON TUESDAY, 4 JUNE 2019 COMMENCING AT 6.35 PM**

### **PRESENT**

Mrs L Eaton JP	Mayor
Mrs L Kaufman	Deputy Mayor

### **COUNCILLORS**

Mrs R H Adams	
N Alam	
L A Bentley	
G A Boulter	
M H Charlesworth	Deputy Leader of the Council
M L Darr	
R F Eaton	
D A Gamble	
F S Ghattoraya	Deputy Leader of the Opposition
Mrs S Z Haq	
Miss P V Joshi	Leader of the Opposition
J Kaufman	
Miss A Kaur	
Mrs H E Loydall	
K J Loydall JP	
D W Loydall	
R E R Morris	
Dr I K Ridley	

### **OFFICERS IN ATTENDANCE**

S J Ball	Senior Democratic Services Officer / Legal Officer
Mrs A E Court	Chief Executive / Head of Paid Service
D M Gill	Head of Law & Democracy / Monitoring Officer
A Thorpe	Head of Built Environment

### **13. CALLING TO ORDER OF THE MEETING**

The meeting of the Council was called to order to receive Her Worship The Mayor and Deputy Mayor.

### **14. APOLOGIES FOR ABSENCE**

An apology for absence was received from Councillors J W Boyce, F S Broadley, Mrs L M Broadley, D M Carter, C D Kozłowski and Mrs S B Morris.

### **15. DECLARATIONS OF INTEREST**

None.

### **16. FINDING OF MALADMINISTRATION BY THE LOCAL GOVERNMENT AND SOCIAL CARE OMBUDSMAN**

The Council gave consideration to the report and appendix (as set out on pages 1 – 14 of the agenda reports pack) which asked it to consider the decision of Local Government and Social Care Ombudsman (“the Ombudsman”) of a finding of maladministration and to determine what action to take in response to the Ombudsman’s recommendations.

The Council was advised that Ms X had first presented herself to Authority A in the early part of May 2018 but failed to attend an appointment with Authority A to discuss her housing needs. Around 25 May 2018, it was said that Ms X had presented herself again to Authority A’s out-of-hours homeless service claiming to have fled her accommodation due to domestic violence. It was said that Authority A had accepted that Ms X was unintentionally homeless and in priority need and therefore provided accommodation to her over the bank holiday weekend.

On 29 May 2018 at 1:21 pm, Authority A was said to have contacted this Council by e-mail with signed consent requesting information and had advised the Housing Options Officer at this Council that Authority A was providing temporary accommodation to Ms X. Further telephone contact was reported to have taken place between the Housing Options Officer and Authority A during which time it had become clear to the Housing Options Officer that Authority A had accepted the interim housing duty and was to provide accommodation to Ms X accordingly.

It was reported that at some time between 1:21 pm and 4:33 pm on 29 May, Ms X had contacted this Council and, in doing so, sought to confirm whether this Council had received the referral from Authority A. It was said that Ms X was advised that as she was not “roofless” (i.e. without accommodation, as she had accommodation that evening provided by Authority A) she would be offered a pre-arranged appointment to discuss her options as was/is normal practice. In any event, at the time that Ms X contacted the Council, the Housing Options Officer was said to have been already dealing with a couple who were homeless and without accommodation.

At 4:33 pm on 29 May, Authority A was said to have purported to refer Ms X to this Council by way of a letter which specifically referenced the referral provisions within the Housing Act 1996. Applying the law correctly, Members were advised that once Authority A had referred Ms X to this Council, Authority A had a continuing duty to provide interim accommodation to Ms X until such time as a decision was made by this Council as to whether the conditions for the referral were met.

Members were further advised that had the conditions for the referral been met, then this Council would have issued a notice accepting the referral, the effect of which would have been that from that point, the application originally made to Authority A by Ms X would have then been treated as if it had been made to this Council directly from the date of the notice. In those circumstances, it was said that it was the unanimous view of Officers that no further application was required.

The Council was also advised that the finding of the Ombudsman that an injustice had been caused to Ms X by her being placed in bed and breakfast accommodation for a period of 5-weeks presupposed that had this Council taken an homelessness application, it would have been in position to provide temporary accommodation that was different to what Ms X was offered. However, at that time, it was reported that this Council would have only been able to provide bed and breakfast or hostel accommodation outside of the Borough, thereby leaving Ms X in no better or worse a position. The accommodation that was offered to Ms X at a later date, which was subsequently deemed suitable by the Ombudsman, was not available on 29 May.

Members were advised that at no time during the consideration of the referral from Authority A was Ms X or her family without accommodation, that the Ombudsman's report had found that this Council had dealt with the referral within legal timescales, that the Council was entitled to reject the referral and that the nature and form of domestic violence which applied to Ms X's circumstances was that of a family breakdown and not one of an abusive or coercive relationship which had been portrayed in the local media.

Having considered the report, the appendix and the chronology of events as verbally presented to the Council, all Members were of the opinion that the Council had followed the proper procedure and had interpreted and applied the law correctly. Members were also clear in their instructions to Officers that the Council should be vigorous in any subsequent press statement following its decision that such was Members' opinion. Whilst accepting the view of Officers, one Member did express a reservation of refusing to implement the Ombudsman's recommendations as a matter of principle and, for that reason alone, was to abstain from the vote.

It was moved by Councillor G A Boulter, seconded by Councillor L A Bentley and

**RESOLVED THAT:**

- (i) The report of the Ombudsman be noted; and**
- (ii) No action on the recommendations as set out in the Ombudsman's report be taken.**

<b>Votes For</b>	19
<b>Votes Against</b>	0
<b>Abstentions</b>	1

**THE MEETING CLOSED AT 7.05 PM**



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**Mayor**

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**Tuesday, 30 July 2019**

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**Events Attended by the Mayor (May - June 2019)**

**MAY**

17	The Royal Yeomanary	Annual Frezenberg Dinner
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**JUNE**

6	Dean of Leicester	75 Anniversary D-Day service
8	O&W Muslim Association	Eid Celebration
9	Wigston Scout Group	Annual Summer Fete
11	Everyone Active - Parklands Leisure Centre	Opening of the £1/4 Million Gym Refurbishment
15	Bishop of Leicester	Civic Reception
16	Oadby & Wigston Lions	Fantasy & Adventure
22	Leicester City Council	Armed Forces Day Parade
24	Oadby & Wigston Lions	Presentation Evening
25	Leicestershire & Rutland Sport	Summer Championship
26	Ian Robinson	Joint Concert
27	Lord Mayor of Leicester	Civic Service

**Events Attended by the Deputy Mayor (May - June 2019)**

**JUNE**

26	Wigston Academy	Student Award Evening
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# Agenda Item 10



<b>Full Council</b>	<b>Tuesday, 30 July 2019</b>	<b>Matter for Information and Decision</b>
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**Report Title:** **Review of Newly-Established Council Bodies' Terms of Reference and Allocation of Additional Seats (July 2019)**

**Report Author(s):** **David Gill (Head of Law & Democracy / Monitoring Officer)**

<b>Purpose of Report:</b>	To approve an increase in and allocation of membership to the Audit Committee and Environment Working Group and to adopt Terms of Reference for newly-established Council Bodies as set out in the report.
<b>Report Summary:</b>	The report sets out a proposed increase in and allocation of membership to the Audit Committee and the Environment Working Group along with the Terms of Reference for the newly-established Council Bodies as set out in the Appendix. The report also advises Council of minor amendments made to the Constitution by the Head of Law & Democracy / Monitoring Officer under delegated powers.
<b>Recommendation(s):</b>	<p><b>A. That the Membership of the Audit Committee be increased from 5 Members to 6 Members, that the additional seat be allocated to the Conservative Group and that Cllr Miss P V Joshi be appointed to that seat.</b></p> <p><b>B. That the Membership of the Environment Working Group be increased from 4 Members to 5 Members, that the additional seat be allocated to the Conservative Group and that Cllr Miss P V Joshi is appointed to that seat.</b></p> <p><b>C. That the Terms of Reference for the Audit Committee, People Committee, IT and Communications Working Group, Environment Working Group and the Constitutional Working Group (as set out at Appendix 1 to the report) be approved; and</b></p> <p><b>D. That Council notes the amendments to the Constitution made by the Head of Law &amp; Democracy / Monitoring Officer under delegated powers (as set out at paragraph 4 of the report).</b></p>
<b>Senior Leadership, Head of Service, Manager, Officer and Other Contact(s):</b>	<p>Stephen Hinds (Deputy Chief Executive) (0116) 257 2681 <a href="mailto:stephen.hinds@oadby-wigston.gov.uk">stephen.hinds@oadby-wigston.gov.uk</a></p> <p>David Gill (Head of Law &amp; Democracy / Monitoring Officer) (0116) 257 2626 <a href="mailto:david.gill@oadby-wigston.gov.uk">david.gill@oadby-wigston.gov.uk</a></p>
<b>Corporate Objectives:</b>	Building, Protecting and Empowering Communities (CO1) Providing Excellent Services (CO3)
<b>Vision and Values:</b>	Accountability (V1) "A Stronger Borough Together" (Vision) Respect (V2) Customer Focus (V5)

<b>Report Implications:-</b>	
Legal:	There are no implications arising from this report.
Financial:	There are no implications arising from this report.
Corporate Risk Management:	Political Dynamics (CR3) Reputation Damage (CR4) Regulatory Governance (CR6) Organisational / Transformational Change (CR8)
Equalities and Equalities Assessment (EA):	There are no implications arising from this report. EA not applicable
Human Rights:	There are no implications directly arising from this report.
Health and Safety:	There are no implications directly arising from this report.
<b>Statutory Officers' Comments:-</b>	
Head of Paid Service:	The report is satisfactory.
Chief Finance Officer:	The report is satisfactory.
Monitoring Officer:	As the author, the report is satisfactory.
<b>Consultees:</b>	<ul style="list-style-type: none"> <li>• Councillor J W Boyce (Liberal Democrat Group Leader)</li> <li>• Councillor Miss P V Joshi (Conservative Group Leader)</li> <li>• Chairs of Relevant Committees and Working Groups</li> </ul>
<b>Background Papers:</b>	<ul style="list-style-type: none"> <li>• <a href="#">Report entitled 'Approval and Adoption of Revised Council Constitution (April 2019)' to Council, 16 May 2019</a></li> <li>• <a href="#">Report entitled 'Appointment of Office Holders, Council Bodies &amp; Memberships (2019/20)' to Council (AGM), 14 May 2019</a></li> <li>• <a href="#">The Local Government (Committees and Political Groups) Regulations 1990</a></li> <li>• <a href="#">The Local Government (Committees and Political Groups) (Amendment) Regulations 1991</a></li> <li>• <a href="#">Local Government and Housing Act 1989</a></li> </ul>
<b>Appendices:</b>	<b>1.</b> Proposed Terms of Reference for Newly Established Council Bodies

## **1. Background**

- 1.1 On 16 April 2019, Council adopted a new Constitution to come into effect at the commencement of the 2019/20 Municipal Year.
- 1.2 On 14 May 2019, at its Annual General Meeting, Council agreed to the establishment of a number of new Council Bodies and appointed nominees to the same.
- 1.3 The new Council Bodies established and appointed to were as follows:
  - Audit Committee – 5 Members, plus 1 Independent Person
  - People Committee – 5 Members
  - Constitutional Working Group - 6 Members
  - Environment Working Group – 4 Members
  - IT and Communications Working Group – 5 Members

- 1.4 The initial allocation of seats to the new Council Bodies was in accordance with the Local Government (Committees and Political Groups) Regulations 1990, Local Government (Committees and Political Groups) (Amendment) Regulations 1991 ("the Regulations") made under sections 15, 16 and 17 of the Local Government and Housing Act 1989.

## **2. Information**

- 2.1 The Regulations permit the Council to make alternative allocations of seats, if it so wishes, and following discussions between the Leader of the Council and the Leader of the Opposition, it is proposed that the following amendments be made accordingly:
- 2.1.1 Audit Committee - Membership be increased from 5 Members to 6 Members, plus 1 Independent Person. The additional seat to be allocated to the Conservative Group.
- 2.1.2 Environment Working Group - Membership be increased from 4 Members to 5 Members. The additional seat to be allocated to the Conservative Group.
- 2.2. A nomination to appoint Councillor Miss P V Joshi to both additional seats at paragraphs 2.1.1 and 2.1.2 above has been received by the Head of Law & Democracy / Monitoring Officer.

## **3. Terms of Reference**

- 3.1 Having determined to appoint the new Council Bodies, Council tasked the Head of Law & Democracy to prepare Terms of Reference for each Committee and Working Group.
- 3.2 Following consultation with the Leader of the Council and the Chairs of the relevant Committees and Working Groups, the proposed Terms of Reference are attached at **Appendix 1** and are recommended for Council's approval.
- 3.3 Subject to approval, the Terms of Reference will be incorporated into Part 3 of the Constitution (Responsibility for Functions) with consequential amendments to the Terms of Reference of other Committees as appropriate (e.g. Policy, Finance and Development Committee).

## **4. Amendments to the Constitution under Delegated Powers**

The Monitoring Officer has used his delegated powers to make the necessary amendments to reflect the current management structure.

## **PROPOSED TERMS OF REFERENCE**

### **AUDIT COMMITTEE**

**Membership 6 + 1 Independent Member**

**Quorum 3**

#### **Statement of Purpose**

1 The Audit Committee is a key component of Council's corporate governance. It provides an independent and high-level focus on the audit, assurance and reporting arrangements that underpin good governance and financial standards.

2 The purpose of the Audit Committee is to provide independent assurance to members of the adequacy of the risk management framework and the internal control environment. It provides independent review of governance, risk management and control frameworks and oversees the financial reporting and annual governance processes. It oversees internal audit and external audit, helping to ensure efficient and effective assurance arrangements are in place.

#### **Governance, Risk and Control**

3 To review the council's corporate governance arrangements against the good governance framework and consider annual governance reports and assurances.

4 To review the Annual Governance Statement prior to approval and consider whether it properly reflects the risk environment and supporting assurances, taking into account internal audit's opinion on the overall adequacy and effectiveness of the council's framework of governance, risk management and control.

5 To consider the council's arrangements to secure value for money and review assurances and assessments on the effectiveness of these arrangements.

6 To consider the council's framework of assurance and ensure that it adequately addresses the risks and priorities of the council.

7 To monitor the effective development and operation of risk management in the Council.

8 To monitor progress in addressing risk-related issues reported to the committee.

9 To consider reports on the effectiveness of internal controls and monitor the implementation of agreed actions.

10 To review the assessment of fraud risks and potential harm to the council from fraud and corruption.

11 To monitor the counter-fraud strategy, actions and resources.

#### **Internal audit**

12 To approve the internal audit charter.

13 To review proposals made in relation to the appointment of external providers of internal audit services and to make recommendations.

14 To approve the risk-based internal audit plan, including internal audit's resource requirements, the approach to using other sources of assurance and any work required to place reliance upon those other sources.

15 To approve significant interim changes to the risk-based internal audit plan and resource requirements.

16 To make appropriate enquiries of both management and the head of internal audit to determine if there are any inappropriate scope or resource limitations.

17 To consider reports from the head of internal audit on internal audit's performance during the year, including the performance of external providers of internal audit services. These will include:

a) Updates on the work of internal audit including key findings, issues of concern and action in hand as a result of internal audit work.

b) Regular reports on the results of the Quality Assurance and Improvement Programme.

c) Reports on instances where the internal audit function does not conform to the Public Sector Internal Audit Standards and Local Government Application Note, considering whether the non-conformance is significant enough that it must be included in the Annual Governance Statement.

18 To consider the head of internal audit's annual report:

a) The statement of the level of conformance with the Public Sector Internal Audit Standards and Local Government Application Note and the results of the Quality Assurance and Improvement Programme that supports the statement – these will indicate the reliability of the conclusions of internal audit.

b) The opinion on the overall adequacy and effectiveness of the council's framework of governance, risk management and control together with the summary of the work supporting the opinion – these will assist the committee in reviewing the Annual Governance Statement.

19 To consider summaries of specific internal audit reports as requested.

20 To receive reports outlining the action taken where the head of internal audit has concluded that management has accepted a level of risk that may be unacceptable to the authority or there are concerns about progress with the implementation of agreed actions.

21 To contribute to the Quality Assurance and Improvement Programme and in particular, to the external quality assessment of internal audit that takes place at least once every five years.

22 To consider a report on the effectiveness of internal audit to support the Annual Governance Statement, where required to do so by the Accounts and Audit Regulations

23 To support the development of effective communication with the head of internal audit.

### **External audit**

24 To consider the external auditor's annual letter, relevant reports, and the report to those charged with governance.

25 To consider specific reports as agreed with the external auditor.

26 To comment on the scope and depth of external audit work and to ensure it gives value for money.

27 To commission work from internal and external audit.

28 To advise and recommend on the effectiveness of relationships between external and internal

audit and other inspection agencies or relevant bodies.

### **Financial reporting**

29 To review the annual statement of accounts. Specifically, to consider whether appropriate accounting policies have been followed and whether there are concerns arising from the financial statements or from the audit that need to be brought to the attention of the council.

30 To consider the external auditor's report to those charged with governance on issues arising from the audit of the accounts.

### **Accountability arrangements**

31 To report to those charged with governance on the committee's findings, conclusions and recommendations concerning the adequacy and effectiveness of their governance, risk management and internal control frameworks; financial reporting arrangements, and internal and external audit functions.

32 To report to full council on a regular basis on the committee's performance in relation to the terms of reference and the effectiveness of the committee in meeting its purpose.

## **PEOPLE COMMITTEE**

**Membership**            **5 Members**

**Quorum**                **3**

### **Terms of Reference**

To provide strategic oversight of the Council's People Strategies, policies and practice to ensure that the Council is managing its people effectively.

To review any new 'people' policies and make recommendations on best practices.

To monitor the impact of the Council's People Strategies on organisational performance.

## **CONSTITUTIONAL WORKING GROUP**

**Membership**                **6 Members**

**Quorum**                    **3**

### **Terms of Reference**

The Constitutional Working Group in consultation with the Head of Paid Service and the Monitoring Officer will monitor and review the operation of the Constitution to ensure that the aims and principles of the Constitution are given full effect will

- a.     provide overall guidance and direction on matters pertaining to the operation of the Council's Constitution
- b.     will agree draft outcomes, which for the Constitutional Working Group are:
  - That the Council's Constitution and its associated Standing Orders are current with statutory requirements
  - That the rules of procedure and delegation schemes within the Constitution are fit for purpose
  - To review progress in delivering these outcomes
  - To act as a sounding board for the officer
  - To give guidance on solutions that will resolve any inconsistencies in policy or outcomes
  - To ensure that the outcomes are achieved within the time limits set.
- c.     Consider proposed changes to the Constitution in consultation with the Head of Paid Service and Monitoring Officer and make recommendations to Council.



## **ENVIRONMENT WORKING GROUP**

**Membership 5 Members**

**Quorum 3**

### **Terms of Reference**

To co-ordinate the Council's approach to Climate Change under the direction of the Chair and Committee.

## **IT AND COMMUNICATIONS WORKING GROUP**

**Membership**                **5 members**

**Quorum**                    **3**

### **Terms of Reference**

#### **Communications**

- 1.1 To ensure effective the Council has an effective first point of contact system.
- 1.2 To review and inform customer access standards are agreed to set of criteria.
- 1.3 To promote accountability, transparency, and value for money in relation in terms of customer accessibility to Council services.

#### **IT**

- 2.1 To promote accountability, transparency, and value for money in relation to the Council's IT systems.
- 2.2 To ensure that the Council makes best use of its existing Information Systems and expertise, and takes a corporate view on a common strategy to encourage harmonisation, avoid duplication and integration/accessibility obstacles of systems to maximise efficiencies.
- 2.3 To act as a sounding board to assess and inform the overall priorities and investment requirements of major IT projects and programmes to inform recommendations.

# Agenda Item 11



<b>Full Council</b>	<b>Tuesday, 30 July 2019</b>	<b>Matter for Information and Decision</b>
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**Report Title:** **Midlands Connect The Trans-Midlands Trade Corridor – Proposal for an Economic Development Strategy**

**Report Author(s):** **Adrian Thorpe (Head of Built Environment)**

<b>Purpose of Report:</b>	The purpose of this report is to highlight the proposed Trans-Midland Trade Corridor (Trade Corridor) that has been devised by Midlands Connect. The report also summaries how important the trade corridor currently is to the availability of jobs within England, as well as how more important it can become with the appropriate backing by Local Authorities, Local Enterprise Partnerships and Central Government.
<b>Report Summary:</b>	A document has been prepared by Midlands Connect which aims to raise the profile of the Trade Corridor. All local authorities within the Leicester and Leicestershire Housing Market Area have been asked to sign up to the 'Midlands Connect – The Trans-Midlands Trade Corridor – Proposal for an Economic Development Strategy' (at Appendix 1).
<b>Recommendation(s):</b>	<b>A. That the Council becomes a signatory to the 'Midlands Connect The Trans-Midlands Trade Corridor – Proposal for an Economic Development Strategy'; and</b> <b>B. That the Council becomes a Member of the A46 Partnership</b>
<b>Senior Leadership, Head of Service, Manager, Officer and Other Contact(s):</b>	Stephen Hinds (Deputy Chief Executive) (0116) 257 2681 <a href="mailto:stephen.hinds@oadby-wigston.gov.uk">stephen.hinds@oadby-wigston.gov.uk</a>  Adrian Thorpe (Head of the Built Environment) (0116) 257 2645 <a href="mailto:adrian.thorpe@oadby-wigston.gov.uk">adrian.thorpe@oadby-wigston.gov.uk</a>
<b>Corporate Objectives:</b>	Building, Protecting and Empowering Communities (CO1) Growing the Borough Economically (CO2)
<b>Vision and Values:</b>	"A Stronger Borough Together" (Vision) Teamwork (V3) Innovation (V4)
<b>Report Implications:-</b>	
Legal:	There are no implications arising from this report.
Financial:	There are no implications arising from this report.
Corporate Risk Management:	Economy / Regeneration (CR9)
Equalities and Equalities Assessment (EA):	There are no implications arising from this report. EA not applicable.
Human Rights:	There are no implications arising from this report.

Health and Safety:	There are no implications arising from this report.
<b>Statutory Officers' Comments:-</b>	
Head of Paid Service:	The report is satisfactory.
Chief Finance Officer:	The report is satisfactory.
Monitoring Officer:	The report is satisfactory.
<b>Consultees:</b>	None.
<b>Background Papers:</b>	<ul style="list-style-type: none"> <li>• <a href="#">Report entitled 'Midlands Connect The Trans-Midlands Trade Corridor – Proposal for an Economic Development Strategy' to Place Shaping Working Group, 26 June 2019 (Internal Only)</a></li> </ul>
<b>Appendices:</b>	<ol style="list-style-type: none"> <li>1. Midlands Connect The Trans-Midlands Trade Corridor – Proposal for an Economic Development Strategy</li> <li>2. A46 Partnership Terms of Reference</li> <li>3. A46 Partnership Governance</li> </ol>

## 1. Introduction

- 1.1 A document has been prepared by Midlands Connect which aims to raise the profile of the Trans-Midland Trade Corridor (trade corridor) (**Appendix 1**). The trade corridor is largely defined by the A46 corridor which runs for over 250 kilometres from the M5 at Tewksbury to Grimsby and Hull via the A15 (see attached appendix for further details).
- 1.2 The purpose of the document is to present an offer to national Government surrounding the importance of the trade corridor and therefore the need for national infrastructure investment. The document seeks to strike a balance between making an attractive offer to Government whilst meeting the aspirations of the partners along the A46. This is intended to feed into the Government Spending Review later this year.
- 1.3 The document is not specific to any particular location or route but it does refer to the strategic case for investment in priority sections of the route to deliver housing delivery and job creation.

## 2. Key Points to Note

- 2.1 The trade corridor is currently home to approximately 5 million people and accounts for a quarter of all England's jobs in the automotive sector, and a third of all England's jobs in clothes manufacturing.
- 2.2 Subject to appropriate funding, development opportunities within the trade corridor have the potential to deliver over 275,000 new homes and approximately 190,000 new jobs.
- 2.3 The realisation of such housing and jobs numbers can only be realised with a committed partnership approach that transcends local authority boundaries.

## 3. Next Steps

- 3.1 All of the local authorities and Local Enterprise Partnerships (LEP's) within the trade corridor are working closely with Midlands Connect to develop an overarching strategic case for the development of the entire trade corridor.

- 3.2 In addition, Midlands Connect is working up a list of priority projects within the trade corridor, which once finalised, will be highlighted to national government to ascertain whether infrastructure funding is available to develop them further. Only those projects that have the full backing of local authorities and LEP's within the project area can be assessed for their priority and funding potential.
- 3.3 Leaders of all local authorities within the Leicester and Leicestershire Housing Market Area have been asked to sign up to a Statement of Commitment and Collaboration within the Midlands Connect – The Trans-Midlands Trade Corridor – Proposal for an Economic Development Strategy (see attached appendix). It is Officers understanding that most other councils in Leicester and Leicestershire have already indicated their support for the document.

#### **4. A46 Partnership**

- 4.1 The A46 Partnership consists of a collection of like-minded Local Planning/Highway Authorities and LEPs, with an interest in the section of the A46/M69 between M5 Junction 9 at Tewkesbury and Syston north of Leicester. The Partnership is formed of two elements, an officer group (A46 Multi-Agency Group) and the A46 Member Partnership. These meet three times per annum.
- 4.2 Most other Leicester and Leicestershire Council's are already Members of the Partnership. The Governance and Terms of Reference are attached at **Appendix 2** and **Appendix 3**.

#### **5. Place Shaping Working Group**

- 5.1 This report was discussed by Members of Place Shaping Working Group at its meeting on 26 June 2019.
- 5.2 Members recognised that this document is not specific to any particular location and that it is solely to do with the existing and potential economic benefits of the A46. As a result Members recognised the benefit of the Council becoming a signatory to the Statement of Commitment and collaboration.
- 5.3 Members recognised that a level of momentum already exists surrounding the A46, including the relationship between the A46 and the Leicester and Leicestershire Strategic Growth Plan which makes provision for growth south and east of Leicester up to 2050. Therefore, Members were of the opinion that it would be beneficial for the Council to join the A46 Partnership. Members were keen that the Council remains involved in discussions at all levels so as to have the opportunity discuss and influence any future proposals to route the A46 to the south and east of the Borough.



## MIDLANDS CONNECT

# The Trans-Midlands Trade Corridor

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## Proposal for an Economic Development Strategy

May 2019



Midlands Connect

# 1 Introduction

## The *Trans-Midlands Trade Corridor*. Bringing People, Business and Investment Together.



Midlands Connect has been promoting economic growth in geographies defined by ‘strategic movement corridors’. These corridors are being identified where evidence supports that industries along those corridors are not only linked, hence creating clustering effects, but also are dependent upon the strategic transport infrastructure which forms the basis of the corridor in the first place.

An example is ‘The Trans-Midlands Trade Corridor’. The corridor is largely defined by the A46, part of the Strategic Road Network (SRN), which runs for over 250 kilometres from the M5 at Tewkesbury to Grimsby and on to Hull via the A15; although there are also some important rail links which mirror the corridor connecting a number of major towns and cities.

### The Corridor’s Functional Economic Geography

The corridor is already an important economic spine; businesses there produced £115 billion output in 2015, nearly 9% of English GVA, and it’s home to 5 million people.



### Strong in Exports

The Midlands exports more than any other region in England after the North East. Access to international gateways is therefore critical to the Midlands economy. Half of these exports are generated in the Trans-Midlands Trade Corridor and are particularly important to the economies of Solihull, Coventry, North and North East Lincolnshire, Warwickshire, Worcestershire and north Gloucestershire. The corridor provides connectivity to major ports at either end – Bristol and Cardiff to the south and Immingham/Grimsby/Goole/Hull to the north – and links to both Birmingham and East Midlands airports.

### Strong in Industries which Rely on Roads

Around half of all jobs and GVA in the corridor are in sectors dependent on the Strategic Road Network (as defined by Highways England’s 2016 ‘Road to Growth’ report) for both national and international supply chain and customer connectivity. The share of Midlands’ jobs in these sectors is higher than any other part of England and significantly above the UK average.

Although it accounts for around 9% of England’s overall jobs the corridor’s geography includes:

- A quarter of England’s jobs in the automotive sector.
- A third of England’s jobs in clothes manufacturing.
- Almost 20% of England’s jobs in the agri-food sectors; particularly prevalent at the northern and southern extremes of the corridor – linked by the A46.
- Aviation businesses clustered around north Gloucestershire/Worcestershire/Warwickshire are linked by the A46/M5 to similar clusters around Bristol/the South West. Together these two linked clusters make up almost 40% of England’s jobs in the sector.
- A number of emerging, high growth and interconnected sectors which would benefit from improved connectivity to create clustering effects. These include the battery technology sector in Coventry and Warwickshire, the cyber security sector in Worcestershire and Gloucestershire based on the proximity to GCHQ and the Government backed Cyber Park, computer gaming in Leamington Spa and ‘Silicon Spa’ in north Gloucestershire.

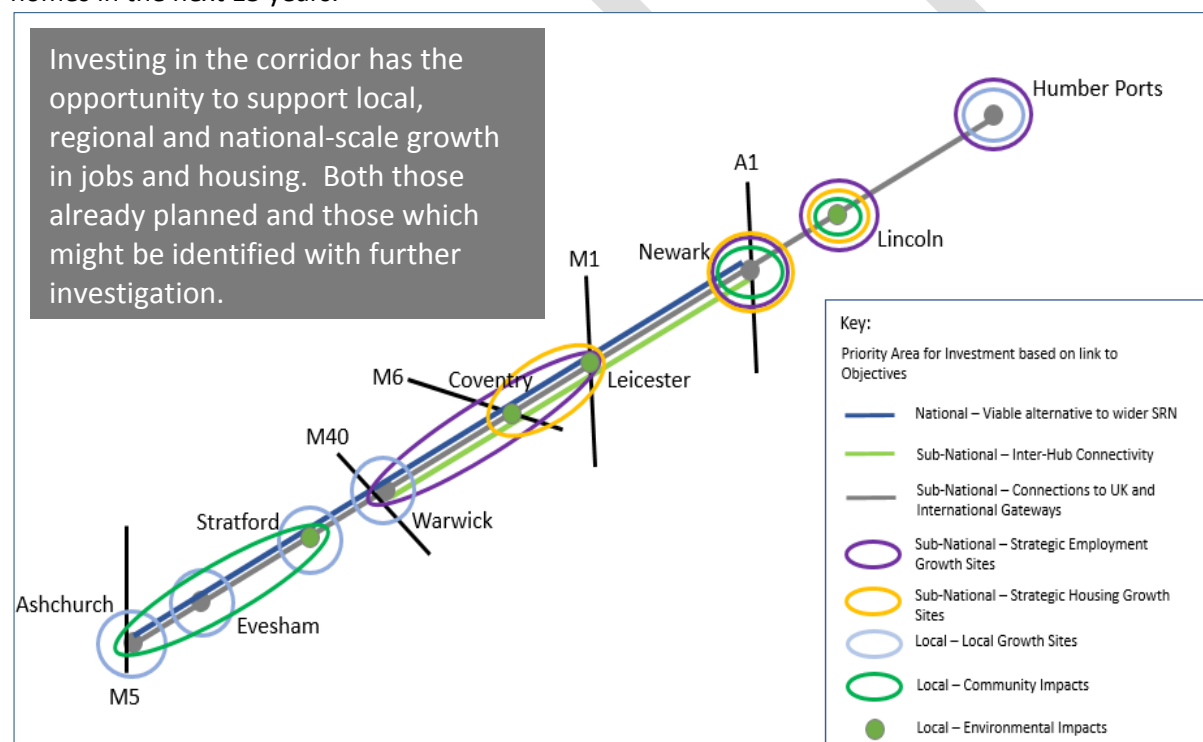
### Strong growth forecast in city centre-based Professional Services

Three of the four largest centres for professional services in the Midlands are in or connected to this corridor: Coventry, Nottingham and Leicester. Cambridge Econometrics forecasts suggest that there will be significant growth in these three cities up to 2037; with Nottingham and Coventry in particular due to grow in this sector by more than 20%.

The Coventry and Warwickshire Local Enterprise Partnership (LEP), Leicester and Leicestershire LEP and D2N2 (Derby, Derbyshire, Nottingham and Nottinghamshire) LEP outline major growth at several locations, with some individual sites forecasting in excess of 10,000 jobs. The largest developments include Friargate (Coventry) and Broadmarsh & Southern Gateway (Nottingham), both introducing several thousand jobs.

### Local Appetite for Jobs and Housing Growth

Planning Authorities are already beginning to consider what their longer term (i.e. beyond their current local plan commitments) development aspirations could be. When interviewed by Midlands Connect, they collectively stated that just under 275,000 new homes could be delivered in the next 25 years; if the surrounding infrastructure could sustain this. This level of growth would go along way to supporting the growing housing need for the Midlands as a whole; which stands at 600,000 homes in the next 15 years.



Additionally, the authorities stated that they could deliver the conditions to realise around 190,000 jobs over the same timeframe but will need support from national government to ensure that the strategic infrastructure is in place to support this.

This level of appetite and aspiration for bringing forward development coming from the 'bottom-up' is an important component to actually seeing significant growth delivered. Midlands Connect believes that these figures could be even higher if a coordinated approach to local and national policy and infrastructure were adopted for the corridor.

*"We experience daily delays along the A46 corridor, impacting on our 'delivery on time' targets, which in turn can drive inefficient routing, as the planners will plan to arrive on time but are unable to fill the vehicle due to driving time lost through delays"*

### Poor Performance of the Current Strategic Infrastructure



Evidence shows there is a strong prevalence for businesses which rely on the SRN within the corridor and links to international gateways at either end which support the corridor's strength in exports.

Our assessment shows a picture of continued decline in the performance of the SRN. This holds back current productivity but is also a barrier to future growth. Speeds on the A46 are frequently below 20mph, but more importantly journeys are also extremely unreliable. Journey times can vary by as much as twice the daily average on long stretches of the road. It is this variability which has the biggest impacts on the industry sectors prevalent in this corridor to plan and function; critically affecting productivity through additional time having to be added to deliveries to plan for the uncertainty and ensure delivery slots are not missed.

Midlands Connect has also identified that some of the key cities in the corridor have particularly poor connectivity by rail; which in turn is suppressing journeys to work by rail and in some cases the economic growth potential of city centres. Two obvious examples of this are the connectivity between Coventry-Leicester-Nottingham and Nottingham to Lincoln.

Despite the relative proximity and size of Coventry and Leicester, they being less than 30 miles apart and each with a population in excess of 325,000 people, there are no direct rail services between these two cities and journeys can take at best an hour; or if a very narrow window for a connection at Nuneaton is missed then it can be an hour and a half. Improvements to the railway will play a key role in facilitating city centre growth, particularly in the professional services sector. The economies of better connected cities can interact, generating productivity improvements through clustering effects. More frequent and faster rail can also widen journey to work catchment areas and support modal shift from road to rail for commuters.

Similar levels of poor rail connectivity exist in the northern section of the corridor; where there are only hourly and slow services running between Nottingham and Lincoln. Economic growth across the area, and the parallel increase in employment and population, will drive demand for travel. Whilst this growth will be experienced across the wider D2N2 and Greater Lincolnshire geography, key centres such as Nottingham, Lincoln and Newark will continue to be important trip attractors for employment.

Rail's mode share is currently low for this market, particularly for travel into Lincoln and Newark, which reflects the poor overall 'offer' presented by rail relative to other modes. Key to improving this offer, especially for time critical travel, is connectivity – journey times and frequencies. Increasing frequencies and reducing the journey time to below 60 minutes will be important in stimulating the travel-to-work market, and provide rail with a key advantage over alternative modes.

This is a corridor in which businesses want to locate, but poor transport performance is having a number of impacts: investment decisions, operational performance and profitability of businesses plus the catchment areas and mode choice of commuters are all negatively impacted. For example, a survey by Midlands Connect of over 250 businesses in the corridor found that improving the A46 would enable 97% of them to raise their productivity and 65% would have the confidence to create new jobs.

### Developing a Trans-Midlands Trade Corridor Strategic Plan

To unlock the potential growth on this corridor we recognise that our plans must move beyond transport and embrace a full suite of economic development headings such as skills, training, trade links, place making and availability of housing and commercial land.

There are potential multiplier effects which could come from an integrated approach to economic and social development that could increase the speed of the growth alongside transport investment. There is the potential for the work of local authorities and local enterprise partnerships to secure significant benefits from land value uplift through the planning process alongside increases in business rates and wider benefits from a stronger local economy.

Targeting local investment to supporting this in the form of housing, local transport and place making to attract the skilled people needed to staff the growing industries could amplify these benefits further.

We propose to develop a holistic strategy based around understanding how priming/catalyst investments in the strategic transport infrastructure can create the opportunity to generate nationally significant economic growth, and associated social benefits. Midlands Connect believes that the deliverability of such a strategy will be more successful if it were driven ‘bottom-up’ as a collaboration between local authorities, local enterprise partnerships and national government. By thinking about strategic planning along movement corridors, rather than solely within political boundaries, then local economies can use the transport assets as an enabler to strong and sustainable growth.



The strategy should provide a framework for more detailed planning and collaboration beneath it and could lead on to support revisions to local plan and potentially collaboration through Joint Spatial Plans and bespoke growth plans for specific sectors within the corridor.

Ultimately, the aim is to secure commitment from government to work with the local authorities and industries to maximise the growth potential and continue to grow the UK’s trading role globally.

Whilst there is potential to secure significant funding from economic growth there will be a need for central government investment to complement this. If we are to accelerate growth, it will be critical to secure the long-term funding to provide the certainty to businesses and local authorities alongside central government.



## 2 A Corridor-Based Strategic Plan

Local authorities and LEPs in the southern half of the corridor have been collaborating for some time already under the 'A46 Partnership' who have worked together to identify a prospectus for the needs and opportunities for the road. In our 2017 Strategy, Midlands Connect identified the A46 as an important east-west connection for the region which was under performing and the rail connectivity between Coventry and Leicester and Nottingham and Lincoln as in need of improvement. Since then Midlands Connect has been working with local authorities to gather evidence and understand the role and function strategic transport plays in the local and wider economic geography. This grouping all recognise the vital role that the strategic transport plays both to their local economies but also to their ability to attract new jobs and people to their areas.

The A46 largely defines the corridor, but it also binds the economies of all the individual areas along it. This is why, for example, Lincolnshire recognise the need for investment in the Newark By-Pass. Despite the investment being needed in Nottinghamshire, the current problems created by the pinch point has a large effect on the supply chains and routes to market for the agri-food sectors in Lincolnshire. The same can be said towards the southern end of the corridor, where Warwickshire would recognise that investment around Ashchurch or Evesham in north Gloucestershire and Worcestershire provides a benefit to their local economy. Investment there would improve connections to the South-West and Wales for the Advanced Manufacturing sectors growing in Warwickshire.

### *Our Offer to Government*

It is this collective reliance on the Strategic Road Network that has brought all parties together to determine how they can work together, but also how they might collaborate with national government to realise strong and sustainable growth on a scale not only significant for the Midlands, but also significant to the UK. A number of local authorities within the corridor are members of the West Midlands Combined Authority (WMCA) whose growth deal with Government is to deliver 215,000 homes across the West Midlands geography. Infrastructure improvements will not only help deliver those homes, but do so more quickly and provide opportunities to deliver future development in a sustainable growth corridor.

The local authorities and LEPs along the corridor have signed up to a pledge (shown overleaf). Their offer to government is to collaborate across political boundaries to develop a strategic economic growth plan for the corridor. This new strategy and delivery plan will set out how each partner can contribute to a wider, national agenda and collectively support the functional economic geography of the corridor.

### *Our Ask of Government*

The ask of Government is to fund and be a collaborating partner in the development of this new plan. This will involve a commitment to understand and work with the partners on a delivery plan for the strategic infrastructure requirements needed to take advantage of the growth opportunities afforded by the corridor. It may also be necessary to consider new powers to authorities to capture land value increases to allow for a mechanism to part fund the recommendations from the plan; such as a Strategic Infrastructure Levy.

### *Areas of Potential Scope*

The immediate ask from Midlands Connect, on behalf of its partners, is for Government to fund and be a partner in a holistic economic development strategy for the Trans-Midlands Trade Corridor. The ultimate outcome of this new strategy would be to establish a plan for how growth can be delivered and productivity increased in the corridor; but also how good place-making can attract more people to live and work. This would entail a comprehensive and connected plan of infrastructure investment (both local and strategic) and policy which seeks to create multiplier effects from coordination and collaboration across a number of agendas.

The current corridor area lies across a number of existing and emerging Local Plans, Strategic Economic Plans, Local Industrial Strategies and other strategies for local transport, skills/training, technology/innovation etc. There will be a need for the new corridor strategy to identify areas of commonality between these plans, deepen the analysis to understand where multiplier effects could be found and where investment in strategic infrastructure will be needed to support them. There will also be a need to go beyond the life time of existing Local Plans in order to identify longer term and larger scale of development; which would generate something considered nationally significant in scale.

The exact scope of works for the strategy would be established through a partnership approach and appropriate project governance structure. However, areas of investigation could include:

#### *Vision and Objectives Symposium*

Bring the collaborating partners together to agree a strong vision as to how the corridor can deliver nationally significant and sustainable economic growth. A focus must also be on the social benefits that the strategy can bring to the current and future residents of the corridor.

#### *Sector focused analysis of opportunities impacts and outcomes*

Midlands Connect has done a lot of work to understand the industrial make-up of the corridor, which has identified the functional geography that exists. There are existing and emerging clusters of the same or similar industrial sectors, and the strategy will need to develop plans to take full advantage of clustering effects. The next steps will be to understand the detailed needs of the industries which can take most advantage of catalyst investments in transport infrastructure. By understanding their wider needs, particularly around improving productivity and job creation, the strategy can begin to develop plans to create supporting policies and programmes which will seek the multiplier effects from any infrastructure investment.

#### *Seek Land Value Capture Opportunities, Including a longer-term Land Availability Assessment*

Whilst the output of this strategy would not supersede statutory planning documents, such as Local Plans, a focus of it must be to understand how land (brownfield and greenfield) could be utilised to deliver homes and jobs over a period beyond what current Local Plans cover (typically post-2031) and to a scale which takes full advantage of the opportunities presented by the corridor. Crucial to this area of investigation will be to understand how land value capture methods could help to part-fund the infrastructure needs of the strategy. This could include an assessment of our Community and Strategic Infrastructure Levy arrangements could form part of the funding package for the overall delivery plan.

#### *Establish and appraise a range of interventions*

The strategy must result in a clear plan for deliverables (both infrastructure and policy) which will contribute to a single-holistic plan. The costs and benefits of a package of interventions should be developed and presented to partners. The intervention could be wide ranging or focused on critical

success factors, but all linked to the clear opportunities and characteristics of the corridor. For example:

- Local and strategic connectivity, particularly for improvements to the ‘last mile’;
- Digital and Technology solutions to connectivity needs;
- Other civil infrastructure requirements;
- Support for land availability;
- Support for small less efficient businesses (the long tail of low productivity);
- Produce graduates linked to the specific industry needs and opportunities of the corridor;
- Implement skills programmes which relate to the key sectors of the corridor; and
- Create links with research institutes, academia, incubators and accelerators – implement innovation and future technology.

### *Understand the social value and environmental impacts and opportunities both currently and from the proposed interventions*

The strategy must have a keen eye on the social and natural assets of the corridor. These will be central to how great places to live and work can be established. The strategy will need to understand how these can be utilised to the best advantage of existing and future communities.

In addition the strategy must quantify environmental impacts and identify mitigation from the potential interventions identified.

### *Future-Ready Opportunities*

There is a huge role for technology and innovation to support growth ambitions. This corridor has the potential to provide a living laboratory to test out how the benefits can be maximised from future mobility and maximise the efficiency of the transport investment needed. Areas of investigation could include:

‘Smart Ready’	Digital infrastructure needs, including 5G and CAV requirements
‘Logistics Ready’	Real-time and predictive journey planning information Dedicated capacity for freight at key locations
‘Fuel Ready’	Electric charging infrastructure needs Other alternative fuels to support more sustainable freight and logistics movements

### *Establish Public-Private Delivery Pacts*

The role of the private sector in delivering the strategy recommendations must be clearly understood. During the strategy development private sector partners should be approached and pacts around delivery responsibilities and commitments sought.

### *Develop the integrated investment and policy strategy*

Finally, all strands of work should be brought together into an integrated strategy that will:

- Establish the first wave of specific projects linked to the corridor; including getting investment opportunities ‘shovel ready’ for future funding opportunities.
- Agree roles and responsibilities for delivery of interventions across the different agencies.
- Align with funding packages and policy objectives - interventions, inputs, outputs, outcomes.
- Develop an impact assessment approach and evaluation framework for each intervention.

- Understand programme dependencies to feed into sequencing of interventions.
- Present an economic, environmental and social appraisal of the plan.
- Develop a phased and sequenced delivery strategy.

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### 3 Statement of Commitment and Collaboration

The local authorities and local enterprise partnerships within the Trans-Midlands Trade Corridor are working closely with Midlands Connect to develop the strategic case for investment in the road and rail infrastructure, including the identification of priority sections of the route that would benefit from early investment to help accelerate housing delivery and job creation.

We feel that the corridor has strong potential to be considered as a nationally important economic development corridor. This would elevate its potential beyond simply transport benefits alone. We believe that a comprehensive strategy looking into a range of complementary policies, investments and partnerships could deliver significant multiplier effects which build upon catalyst investments in the road and rail infrastructure serving the corridor.

By bringing together strategies for housing delivery, skills/training, digital and social infrastructure, we believe the corridor can become a virtuous circle of an attractive place to live and do business. To make such a vision a reality then all levels of government, plus private sector partners must collaborate. Whilst the challenges of this are recognised, we see the corridor as a significant opportunity that will deliver a strong economic return for the country.

We are ambitious about our vision and objectives for the corridor and are keen to work with Government to secure future prosperity for the UK.

As an offer to government we make this statement of commitment to collaborate both together and with national agencies to identify a comprehensive strategy of policy and intervention needs to help realise strong and sustainable economic growth at a nationally significant scale.

Our commitment is that we will work together and with national government/agencies to establish our role in delivering such growth, in areas such as:

- **Productivity** – understanding what our businesses need from us to increase productivity and create new jobs, including through the skills needed to take advantage of the opportunities the corridor has to offer;
- **Place-making** – including identifying the short and longer term opportunities for delivering nationally significant housing numbers and creating great places for people to live and work;
- **Connectivity** – considering both the strategic and local infrastructure the corridor needs to facilitate connectivity within local communities and along the corridor;
- **Environment** – ensuring that growth does not come at a cost to our environment for future generations.

[signed]

Leader of the Council/LEP Chair

## **A46 Member Partnership Terms of Reference**

1. Develop a collective understanding of the increasing strategic role of the A46 in supporting the Midlands and wider UK economy.
2. Make a clear case for investment in the A46 corridor to support future growth and address known congestion and safety issues.
3. Work collaboratively to ensure that local planning and economic objectives are realised by future investment in the corridor.
4. Develop a Strategy for the A46 and review progress to ensure that a coordinated approach is taken to investment proposals in the corridor.
5. Provide timely input to the development of initiatives such as Midlands Connect and the Government's Route Strategies/Road Investment Strategy process.
6. Undertake lobbying of business and Government to ensure the priorities of the A46 Member Partnership are understood by key decision makers.
7. Ensure transparency through the publishing of meeting agendas, minutes, Terms of Reference and other key documents on a dedicated web page hosted by one of the partners.



# Appendix 3

## **A46 Member Partnership Governance**

**January 2019**

### **Chair/Vice Chair**

To be agreed by the Member Partnership based on nominations, with a two year rolling tenure (i.e. Vice Chair becomes Chair after two years)

### **Geographical Coverage**

The Partnership covers the section of the A46 trunk road between Syston near Leicester and M5 Junction 9 near Tewkesbury

### **Membership**

Each Local Authority to be represented as follows:

- Local Highway/Transport Authorities: Portfolio Holder for Transport and Highways (or equivalent)
- Local Planning Authorities: Portfolio Holder for Planning and Economic Development (or equivalent)
- Other Members with a strong interest in the A46 corridor (at the discretion of the Chair)
- Officers to attend in support (one from each Authority)

LEPs to be represented by their Board Lead for Transport or Transport Business Group representative

MPs to be invited to attend specific events organised by the Partnership

Highways England to attend in an advisory capacity

### **Terms of Reference**

To be agreed by the Member Partnership and reviewed annually

### **Meetings**

Meetings to be non-constituted and not open to the general public

Quorum: A minimum of three members to allow the approval of minutes and key decisions to be taken

Frequency: 3 times per annum (January, May and October)

Duration: 2 hours

Agenda: To be agreed with the Chair via the A46 Multi-Agency Group

Format: Presentations and updates on key issues, proposals, strategy development and monitoring delivery of the action plan

Location: Rotating on a voluntary basis

Minutes: To be taken by the hosting Authority

### **Administrative Support**

To be provided by the Authority represented by the Chair

### **Communications**

All press queries regarding operational matters and improvement proposals for the A46 to be forwarded to Highways England. All other queries to be dealt with through the Chair in consultation with the other members of the Partnership.

Dedicated web page to be hosted by Gloucestershire County Council to share meeting agendas, minutes, Terms of Reference and other key documents.